



Office of the Governor of Guam

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Office of the Governor of Guam
Vicente C. Pangelinan

DEC 03 2004

TIME: 5:43 (AM/PM)
RECEIVED: [Signature]

Felix Perez Camacho
Governor

Kaleo Scott Moylan
Lieutenant Governor

The Honorable Vicente C. Pangelinan
Speaker
Mina' Bente Siete Na Liheslaturan Guåhan
155 Hessler Street
Hagåtña, Guam 96910

Dear Mr. Speaker:

Transmitted herewith is Bill No. 307 (COR), "AN ACT RELATIVE TO THE ESTABLISHMENT OF THE 'GOVERNMENT OF GUAM PROCUREMENT REVIEW COMMISSION', WHICH SHALL BE TASKED WITH THE COMPREHENSIVE EVALUATION OF THE GOVERNMENT'S PROCUREMENT PROCESS AND PROVIDE RECOMMENDATIONS FOR CHANGES THAT WILL RESULT IN STREAMLINING WHILE ENSURING ACCOUNTABILITY, TRANSPARENCY, FAIRNESS, AND TIMELINESS, AND MOST IMPORTANTLY ENSURE GREATER INTEGRITY IN THE GOVERNMENT OF GUAM'S PROCUREMENT PROCESS," which I signed into law on December 2, 2004 as Public Law No. 27-119.

Sinseru yan Magåhet,

[Handwritten signature of Felix P. Camacho]

FELIX P. CAMACHO
I Maga'låhen Guåhan
Governor of Guam

Attachment: copy attached of signed bill

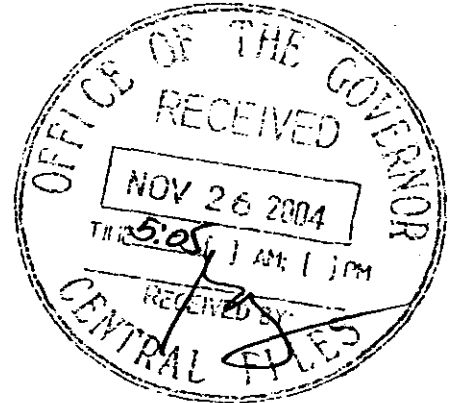
cc: The Honorable Tina Rose Muna-Barnes
Senator and Legislative Secretary



MINA' BENTE SIETE NA LIHESLATURAN GUÅHAN
TWENTY-SEVENTH GUAM LEGISLATURE
155 Hessler Place, Hagåtña, Guam 96910

November 26, 2004

The Honorable Felix P. Camacho
I Maga'lahaen Guåhan
Ufisinan I Maga'lahi
Hagåtña, Guam 96910



Dear *Maga'lahi* Camacho:

Transmitted herewith are Bill Nos. 126(COR), 251(COR), 257(LS), 259(LS), 283(COR), 293(COR), 307(COR), 335(COR), 344(LS), 345(LS), 347(LS), 351(COR), 380(COR), 385(COR) & 387(COR), and Substitute Bill Nos. 282(COR), 290(COR), 324(COR) & 353(COR) which were passed by *I Mina' Bente Siete Na Liheslaturan Guåhan* on November 24, 2004.

Sincerely,

TINA ROSE MUNIA BARNES
Senator and Legislative Secretary

Enclosures (19)

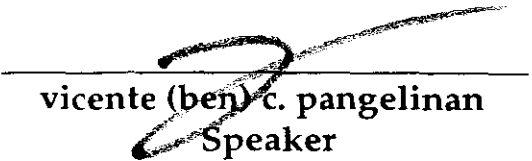
I MINA'BENTE SIETE NA L IHESLATURAN GUÅHAN
2004 (SECOND) Regular Session

CERTIFICATION OF PASSAGE OF AN ACT TO I MAGA'LAHEN GUÅHAN

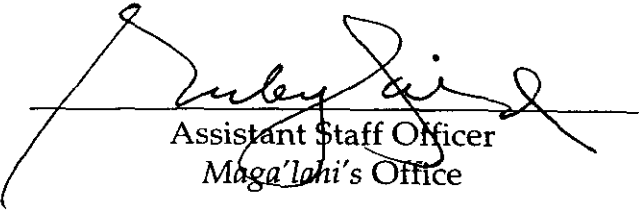
This is to certify that Bill No. 307 (COR), "AN ACT RELATIVE TO THE ESTABLISHMENT OF THE 'GOVERNMENT OF GUAM PROCUREMENT REVIEW COMMISSION', WHICH SHALL BE TASKED WITH THE COMPREHENSIVE EVALUATION OF THE GOVERNMENT'S PROCUREMENT PROCESS AND PROVIDE RECOMMENDATIONS FOR CHANGES THAT WILL RESULT IN STREAMLINING WHILE ENSURING ACCOUNTABILITY, TRANSPARENCY, FAIRNESS, AND TIMELINESS, AND MOST IMPORTANTLY ENSURE GREATER INTEGRITY IN THE GOVERNMENT OF GUAM'S PROCUREMENT PROCESS," was on the 24th day of November, 2004, duly and regularly passed.

Attested:


Tina Rose Muña Barnes
Senator and Legislative Secretary


vicente (ben) c. pangelinan
Speaker

This Act was received by *I Maga'lahaen Guåhan* this 26th day of November, 2004,
at 5:05 o'clock P.M.


Assistant Staff Officer
Maga'lahaen's Office

APPROVED


FELIX P. CAMACHO
I Maga'lahaen Guåhan

Date: December 2, 2004

Public Law No. 27-119

I MINA'BENTE SIETE NA LIHESLATURAN GUÅHAN
2004 (SECOND) Regular Session

Bill No. 307 (COR)

As amended.

Introduced by:

F. B. Aguon, Jr.
T. R. Muña Barnes
J. M. Quinata
J. M.S. Brown
F. R. Cunliffe
Carmen Fernandez
Mark Forbes
L. F. Kasperbauer
R. Klitzkie
L. A. Leon Guerrero
J. A. Lujan
v. c. pangelinan
R. J. Respicio
Toni Sanford
Ray Tenorio

AN ACT RELATIVE TO THE ESTABLISHMENT OF THE
"GOVERNMENT OF GUAM PROCUREMENT REVIEW
COMMISSION", WHICH SHALL BE TASKED WITH THE
COMPREHENSIVE EVALUATION OF THE
GOVERNMENT'S PROCUREMENT PROCESS AND
PROVIDE RECOMMENDATIONS FOR CHANGES THAT
WILL RESULT IN STREAMLINING WHILE ENSURING
ACCOUNTABILITY, TRANSPARENCY, FAIRNESS, AND
TIMELINESS, AND MOST IMPORTANTLY ENSURE
GREATER INTEGRITY IN THE GOVERNMENT OF
GUAM'S PROCUREMENT PROCESS.

1 **BE IT ENACTED BY THE PEOPLE OF GUAM:**

2 **Section 1. Legislative Findings and Intent.** *I Liheslaturan Guåhan*
3 finds that in recent years concerns have been raised by members in the
4 community about the need to review the Government of Guam’s procurement
5 process, with the intent of updating the system to incorporate ever-changing
6 technological advancements which will result in cost-savings and increased
7 timeliness in the procurement process for the benefit of the Government of
8 Guam and the people and businesses that would like to participate in the
9 procurement of government services or the receipt of government contracts.

10 *I Liheslaturan Guåhan* further finds that the government’s procurement
11 laws and regulations have been amended over the years through a piecemeal
12 approach, thus at times causing confusion and making it difficult for agencies
13 to appropriately apply relevant provisions in its implementation. The intent
14 of this proposal is to comprehensively review the entire government’s
15 procurement process, and to present necessary suggestions toward its overall
16 enhancement.

17 Therefore, this provision would establish the “Government of Guam
18 Procurement Review Commission” for the express purpose of conducting a
19 study of the government’s existing procurement process, and to recommend
20 changes that will enhance the system, and which will result in timeliness,
21 accountability, and transparency. Upon the conclusion of the study, it is
22 critical that the findings and recommendations of the review commission
23 focus on improvements, and possibly a single mandate or regulation that will
24 guide future activities throughout the Government of Guam, to include
25 autonomous agencies and other entities within the government.

1 **Section 2. Establishment of the Government of Guam Procurement**
2 **Review Commission.** There is hereby established the Government of Guam
3 Procurement Review Commission (henceforth referred to as the
4 "Commission") which shall be tasked with the responsibility of reviewing the
5 government's procurement process, and developing recommendations to
6 enhance and update the procurement process to ensure continual
7 accountability, transparency and timeliness in the provision of such services
8 to the island community. Upon the conclusion of its review and findings, the
9 Commission shall develop a written report to include, but not be limited to,
10 the following:

- 11 (a) an overall analysis of the Government of Guam's existing
12 procurement process, its strengths and weaknesses;
- 13 (b) recommendations to enhance the process, while ensuring
14 accountability, timeliness, and transparency;
- 15 (c) review the procurement appeals process, and provide
16 recommendations for improvement;
- 17 (d) recommendations that will include internal administrative
18 improvements and timelines for such implementation;
- 19 (e) recommendations for changing or updating procurement rules
20 and regulations; and
- 21 (f) recommendations for changing or updating procurement
22 mandates and laws necessary to enhance the process. Such
23 recommendations and changes shall include:
 - 24 i. appropriate timelines for such changes to be
25 implemented;

- 1 ii. any costs associated with the timely implementation of
- 2 such changes by appropriate government entities;
- 3 iii. highlight the benefits that will be achieved as a result of
- 4 such changes;
- 5 iv. suggestions for enhancing the procurement appeals
- 6 process with definitive timelines for appropriate
- 7 responses and decisions by respective participating
- 8 parties; and
- 9 v. propose an educational, awareness and training program
- 10 for appropriate Government of Guam personnel and
- 11 members of the community.

12 Upon the final review of the Government of Guam's procurement
13 process, and prior to finalizing its written report, the Commission shall
14 present its preliminary findings and recommendations to the community
15 through conducting a public hearing on such information, and to further
16 enable people in the community to provide suggestions for consideration by
17 the Commission in further enhancing its comprehensive written report and
18 findings.

19 **Section 3. Composition of the Government of Guam Procurement**
20 **Review Commission.** The Government of Guam Procurement Review
21 Commission shall be composed of *not less than* the following nine (9) members
22 and any additional members deemed necessary by the Commission:

- 23 (a) the Director of the Department of Administration, or a designee;
- 24 (b) a representative of *I Maga'lahi's* office to be appointed by *I*
- 25 *Maga'lahen Guåhan;*

- 1 (c) the Director of the Department of Public Works, or a designee
2 who shall be experienced in the agency's procurement activities,
3 to be appointed by the Director;
- 4 (d) the Government of Guam's Chief Procurement Officer;
- 5 (e) the Public Auditor of Guam, or a designee;
- 6 (f) a representative from *I Liheslaturan Guåhan* to be appointed by the
7 Speaker of *I Liheslaturan Guåhan*;
- 8 (g) two (2) representatives from the business community, to be
9 appointed by *I Maga'lahaen Guåhan*, from a list of names to be
10 submitted by the Guam Chamber of Commerce or any other
11 officially recognized organizations representing businesses in the
12 community; and
- 13 (h) the President of the Mayors Council of Guam, or a designee who
14 must also be a Mayor or Vice Mayor.

15 The Chairperson and Vice Chairperson of the Commission shall be
16 elected by the Commission at its first meeting.

17 **Section 4. Term and Vacancy on the Government of Guam**
18 **Procurement Review Commission.** The Government of Guam Procurement
19 Review Commission members shall be selected, as applicable, and shall
20 conduct its first official meeting no later than forty-five (45) days upon
21 enactment of this Act. The Commission shall have no more than one hundred
22 and eighty (180) days from the date of its first official meeting to complete its
23 review of the government's procurement process and to prepare its findings
24 in a comprehensive written report.

1 The members of the Commission shall serve for the duration of the
2 existence of the Commission. Any vacancy shall be filled in the same manner
3 as the original appointment or selection, but only for the balance of the term.
4 Commission members shall serve without compensation. The Commission
5 shall terminate upon the completion and transmittal of a comprehensive
6 written report on its findings and recommendations of improving the
7 government of Guam's procurement process to *I Maga'lahen Guåhan* and the
8 Speaker of *I Liheslaturan Guåhan*.

9 **Section 5. Provision for Administrative and Clerical Support.** The
10 Department of Administration shall provide the administrative and clerical
11 support necessary for the Government of Guam Procurement Review
12 Commission to effectively carry out its mandated responsibilities as provided
13 for in this Act.

14 Government of Guam agencies and instrumentalities shall extend their
15 cooperation, assistance and support toward the efforts of the Commission in
16 the performance of its duties and responsibilities.

17 **Section 6. Severability.** *If* any provision of this Law or its application
18 to any person or circumstances is found to be invalid or contrary to law, such
19 invalidity shall *not* affect other provisions or applications of this Law which
20 can be given effect without the invalid provisions or applications, and to this
21 end the provisions of this Law are severable.

IX TRANSMISSION CHECKLIST TO I MAGA'LAHEN GUAHAN
(Included in File w/ All Bills Transmitted)
BILL NO. 304 (COR)

- EXHIBITS ATTACHED *None*
- CONFIRM NUMBER OF PAGES *6*
- CAPTION ON CERTIFICATION MATCHES BILL CAPTION
- ENGROSSED SIGN"" REMOVED FROM BILL
- 15 SENATORS IN SPONSORSHIP OR CONFIRM OTHERWISE
- CERTIFICATION SIGNED BY SPEAKER & LEGIS. SECRETARY
- EMERGENCY DECLARATION, if any *No*

Confirmed By: *D.P./G*

Dated: 11-26-04

FINAL REVIEW:

Dated: _____

- HAND CARRY BILL IN BLUEBACK (ORIGINAL & COPY) TO THE GOVERNOR. (DANNY, [] OR OTHERS)
- ACKNOWLEDGED COPY W/ ORIGINAL BLUEBACK PLACED ON CLERK'S DESK. (Same copy given to [] ,

- FILED by: []



FRANK B. AGUON, JR.

Vice Speaker

November 19, 2004

MEMORANDUM

The Honorable ben c. pangelinan
Speaker, *I Mina' Bente Siete Na Liheslaturan Guåhan*
155 Hesler Street
Hagåtña, Guam 96910

Via: Honorable Senator Lou Leon Guerrero, Committee on Rules & Health

Dear Speaker pangelinan:

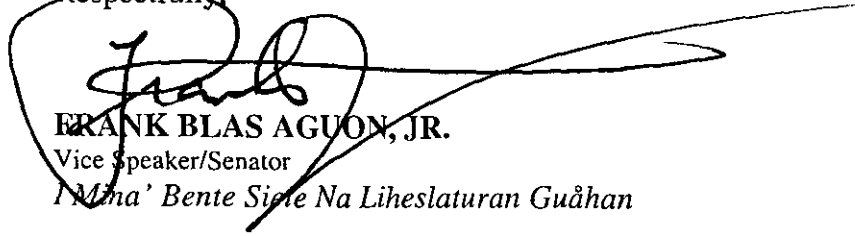
The Committee on Appropriations and Budgeting, General Governmental Operations, Reorganization and Reform, to which was referred, Bill No. 307 (COR) - An act relative to the establishment of the "Government of Guam Procurement Process Review Commission", which shall be tasked with the comprehensive evaluation of the Government's procurement process and provide recommendations for changes that will result in streamlining while insuring accountability, transparency, fairness, and timelines; and most importantly ensure greater integrity in the Government of Guam's procurement process., has had the same under consideration, and now wishes to report back the same with the recommendation **TO DO PASS.**

The voting record is as follows:

TO PASS	<u>5</u>
NOT TO PASS	<u>Ø</u>
TO ABSTAIN DUE TO POTENTIAL CONFLICT	<u>Ø</u>
TO PLACE IN INACTIVE FILE	<u>Ø</u>

Copies of the Committee Report and other pertinent documents are attached. Thank you for your attention to this matter. **Dangkolo' Na Si Yu'os Ma'ase.**

Respectfully,



FRANK BLAS AGUON, JR.
Vice Speaker/Senator
I Mina' Bente Siete Na Liheslaturan Guåhan

Respetu Para Todu (Respect for All)

I Mina Bente-Siete Na Liheslaturan Guåhan * Twenty-Seventh Guam Legislature
Suite 101-A * Ada's Commercial and Professional Center * 118 East Marine Drive * Hagåtña, Guam 96910
Phone (671) 479-4GUM (4486/4828) * Fax (671) 479-4827





FRANK B. AGUON, JR.

Vice Speaker

November 19, 2004

MEMORANDUM

TO: Members, Committee on Appropriations and Budgeting, General Governmental Operations, Reorganization and Reform

FROM: Vice Speaker Frank B. Aguon, Jr.
Chairman, Committee on Appropriations and Budgeting, General Governmental Operations, Reorganization and Reform

SUBJECT: Committee Report – Bill No. 307 (COR): An act relative to the establishment of the “government of Guam Procurement Process Review Commission”, which shall be tasked with the comprehensive evaluation of the Government’s procurement process and provide recommendations for changes that will result in streamlining while insuring accountability, transparency, fairness, and timeliness; and most importantly ensure greater integrity in the Government of Guam’s procurement process.

Transmitted herewith for your information and action is the report on Bill No. 307 (COR) from the Committee on Appropriations and Budgeting, General Governmental Operations, Reorganization and Reform.

This memorandum is accompanied by the following:

1. Committee Voting Sheet
2. Committee Report
3. Bill 307 (COR)
4. Public Hearing Sign-in Sheet
5. Notice of Public Hearing

Please take the appropriate action on the attached voting sheet. Your attention and cooperation in this matter is greatly appreciated.

Should you have any questions regarding the report or accompanying documents, please do not hesitate to contact me. **Dangkolo’ Na Si Yu’os Ma’ase.**

Respectfully,


FRANK BLAS AGUON, JR.

Vice Speaker/Senator

I Mina Bente-Siete Na Liheslaturan Guåhan

Respetu Para Todu (Respect for All)

I Mina Bente-Siete Na Liheslaturan Guåhan * Twenty-Seventh Guam Legislature
Suite 101-A * Ada’s Commercial and Professional Center * 118 East Marine Drive * Hagåtña, Guam 96910
Phone (671) 479-4GUM (4486/4828) * Fax (671) 479-4827





FRANK B. AGUON, JR.

Vice Speaker

Committee on Appropriations and Budgeting, General Governmental Operations, Reorganization and Reform VOTING SHEET

Bill 307: An act relative to the establishment of the "Government of Guam Procurement Process Review Commission", which shall be tasked with the comprehensive evaluation of the Government's procurement process and provide recommendations for changes that will result in streamlining while insuring accountability, transparency, fairness, and timelines; and most importantly ensure greater integrity in the Government of Guam's procurement process.

Committee Members	To Pass	Not to Pass	To Abstain due to potential Conflict	To place in Inactive File
 FRANK B. AGUON, JR. Chair	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
ANTOINETTE D. SANFORD Vice Chair	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
 LOU LEON GUERRERO Member	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
 TINA R. MUÑA-BARNES Member	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
 JOHN M. QUINATA Member	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
 RORY J. RESPICIO Member	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
CARMEN FERNANDEZ Member	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
MARK FORBES Member	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
LAWRENCE F. KASPERBAUER Member	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>



Respetu Para Todu (Respect for All)





FRANK B. AGUON, JR.

Vice Speaker

I MINA' BENTE SIETE NA LIHESLATURAN GUÅHAN

Committee on Appropriations and Budgeting,
General Governmental Operations,
Reorganization and Reform

**VICE SPEAKER FRANK B. AGUON, JR.
CHAIRMAN**

Committee Report
On
Bill No. 307 (COR)

"AN ACT RELATIVE TO THE ESTABLISHMENT OF THE "GOVERNMENT OF GUAM PROCUREMENT PROCESS REVIEW COMMISSION", WHICH SHALL BE TASKED WITH THE COMPREHENSIVE EVALUATION OF THE GOVERNMENT'S PROCUREMENT PROCESS AND PROVIDE RECOMMENDATIONS FOR CHANGES THAT WILL RESULT IN STREAMLINING WHILE INSURING ACCOUNTABILITY, TRANSPARENCY, FAIRNESS, AND TIMELINES; AND MOST IMPORTANTLY ENSURE GREATER INTEGRITY IN THE GOVERNMENT OF GUAM'S PROCUREMENT PROCESS."



Respetu Para Todu (Respect for All)

I Mina Bente-Siete Na Liheslaturan Guåhan * Twenty-Seventh Guam Legislature
Suite 101-A * Ada's Commercial and Professional Center * 118 East Marine Drive * Hagåtña, Guam 96910
Phone (671) 479-4GUM (4486/4828) * Fax (671) 479-4827



I. Overview

The Committee on Appropriations and Budgeting, General Governmental Operations, Reorganization and Reform held a public hearing on Bill No. 307 (COR) at 9:00 a.m. on Friday, November 19, 2004 in the Public Hearing Room, *I Liheslaturan Guåhan*. Public notice for this hearing was made on: Friday, November 12, 2004 and Thursday, November 18, 2004 in the Pacific Daily News in the form of a paid advertisement.

Senators present at the public hearing were:

Vice Speaker Frank B. Aguon, Jr., Chairman
Senator Toni Sanford, Vice-Chair
Senator Carmen Fernandez, Member
Speaker ben pangelinan
Senator Robert Klitzkie

II. Summary of testimony

Public Auditor Doris Flores Brooks read her written testimony before the committee (attached). She added that the Department of the Interior had recently assisted the government of Guam with technical assistance, working with her office and procurement staff. She described the local government as saddled with "low bidder mentality". Federal regulations allow flexibility within limits; our laws and regulations need updating. An Executive Order seeks to address system shortcomings, but legislation should supersede the EO, adding one funded dedicated full-time staff position to carry out the intent of the law.

Mr. Eloy Hara, businessman and former Cabinet officer, testified in favor of Bill 307. He supported the Public Auditor's views, and described his participation over the years as a vendor, an agency director and the "Administrator of Ethics in Procurement" at the Civil Service Commission. He recommended either making the CSC part of the Procurement Review Commission or adding a section to this bill deleting the ethics administrator law. Mr. Hara also supported the suggestion that a full time position be funded, on the grounds that it would save money for the government. Mr. Hara will submit written comments on this bill.

Deputy Attorney General Charles Troutman was allowed to comment on Bill 307 during his appearance on Bill 377. Previously, he was asked by the legislature to participate in implementing laws on this subject enacted "too precipitously". He recommended that the legislature provide direction as to the updating that is intended. He stated that committees usually do not generate central direction by themselves.

Guam's current law was originally based on a model law attempt to consolidate various processes within States, only to later find that the model was too complicated for smaller jurisdictions. While Guam's law has been amended, there is a new, simplified model law for small jurisdictions. Under questioning by Senator Klitzkie, Mr. Troutman confirmed that the Review Commission should explicitly be mandated to "simplify" procurement law, such as in less procedural steps for approval, and a timeline to complete steps. He suggested benefits of on-line processing. When asked who was in the best position to suggest simplification, Mr. Troutman suggested that Senators were, by looking at small jurisdiction procurement instead of Federal procurement. The federal government used to have same problems as Guam. They addressed it through pre-approved catalogs for items needed quickly and those with rapidly changing specifications, like computers.

Chairman Aguon expressed his support for a funded position and legislated improvements. He also suggested that the Attorney General appoint Mr. Troutman to a newly established Procurement Review Commission, in light of his experience with this matter.

There were no further questions by senators present.

III. Findings and recommendation

The Committee on Appropriations and Budgeting, General Governmental Operations, Reorganization and Reform finds that Bill No. 307 (COR) addresses the need to update procurement laws.

Accordingly, the Committee on Appropriations and Budgeting, General Governmental Operations, Reorganization and Reform, to which Bill No. 307 (COR) was referred does hereby submit to *I Mina' Bente Siete Na Liheslaturan Guåhan* **TO DO PASS** Bill No. 307 (COR): "An act relative to the establishment of the "government of Guam Procurement Process Review Commission", which shall be tasked with the comprehensive evaluation of the Government's procurement process and provide recommendations for changes that will result in streamlining while insuring accountability, transparency, fairness, and timelines; and most importantly ensure greater integrity in the Government of Guam's procurement process".

original



OFFICE OF THE PUBLIC AUDITOR

November 19, 2004

Honorable Frank B. Aguon Jr.
Vice Speaker and Chairman of the Committee on
Appropriations and Budgeting, General Governmental
Operations, Reorganization and Reform
27th Guam Legislature
Hagåtña, Guam 96910

Reference Bill 307 Relative to the Establishment of the Government of Guam
Procurement Review Commission

Dear Mr. Vice Speaker:

I am appreciative of your efforts to conduct procurement reform through Bill 307 with the establishment of a Procurement Review Commission. In the four years that I have been Public Auditor, the most common recurring audit finding is the lack of adherence to procurement rules and regulations.

I have been a long time advocate of procurement reform. Through the combined efforts of the OPA and the Director of Administration, Lourdes Perez, Governor Felix Camacho issued Executive Order 2003-27 Relative to Procurement Reform in September 2003. This EO established the Procurement Reform Steering Committee (PRSC) to be chaired by the Lieutenant Governor.

Earlier in July 2003, Acting Governor Kaleo Moylan requested technical assistance from David Cohen, Deputy Assistant Secretary for Insular Affairs for the development of new procurement rules and regulations for the Government of Guam. Unfortunately there has not been any further development toward procurement reform by the PRSC.

For procurement reform to happen there must be total commitment on the part of both the Executive and Legislative branches and sufficient resources to develop and implement the reform. EO 2003-27 and Bill 307 are indicators of that desire for procurement reform. However funding resources to see the development of the reform have not been identified.

The process of reviewing and drafting new procurement laws and regulations is arduous, complex and requires expertise, hence the technical assistance request to the Department of Interior. Without at least one person trained in the law and knowledgeable of procurement practices who is exclusively assigned to the process of the review and the drafting of new legislation, rules and regulations, procurement reform is unlikely to be achieved.

Thank you, for making the OPA a part of the Commission. I suggest that the Attorney General or his designee also be a member of the Commission. The AG's office reviews all line agencies contracts and therefore plays a vital role in the procurement process.

The time frame of six months for the Commission to submit a comprehensive report is quite ambitious. I would suggest language be added that would allow for one or more extensions of time, unless the Commission is provided with funds to employ or contract out at least one full time professional staff.

In order to avoid any conflict or duplication of work effort, the bill should state that upon passage, this legislation supersedes EO 2003-27.

As the 27th Guam Legislature comes to a close, I would also suggest that the Speaker of the 28th Guam Legislature appoint the legislative representative.

Senseramente,

A handwritten signature in black ink, appearing to read 'Doris Flores Brooks', written in a cursive style.

Doris Flores Brooks, CPA, CGFM,
Public Auditor